Report of the Orinda Union School District Parcel Tax Independent Citizens' Oversight Committee

December 19, 2013

The Parcel Tax Citizens' Independent Oversight Committee ("the Committee") has met twice in this fiscal year, on June 7, 2013, and on December 19, 2013. The Committee was appointed by the Orinda Union School District (OUSD) Board of Trustees on December 11, 2011, "to ensure that the parcel tax proceeds are spent for their authorized purpose and to report annually to the Orinda Union School District Board of Trustees at a public meeting regarding the expenditure of such funds."

The Committee consists of five citizens of Orinda who have no fiscal or contractual relationship with OUSD, and who have varied backgrounds in law, finance, business, and medicine.

During the Committee's meetings, the following documents and information were reviewed:

- Committee bylaws as established by the OUSD Board of Trustees
- Minutes of the OUSD Board of Trustees meeting of December 11, 2011 establishing the Committee
- OUSD Board Resolution 03-07 calling for the March 4, 2003 parcel tax (Measure A)
- OUSD Board Resolution 09-06 calling for the March 3, 2009 parcel tax (Measure B)
- OUSD Budget report for the fiscal year 2012-2013
- Parcel tax-related excerpts from the Independent Audit Report for OUSD, provided by Cichella and Tokunaga LLP, for the fiscal year 2012-2013

Dr. Joe Jaconette, OUSD Superintendent, and Loreen Farrell, OUSD Chief Business Officer, were also available to the Committee to answer questions and provide financial information as needed.

The Committee took public comments at the first meeting while no public was available at the second meeting.

The findings of the Committee are as follows:

- The parcel tax funds are being appropriately accounted for by OUSD in accordance with fund accounting principles used by governmental entities, as required by the Governmental Accounting Standards Board. Parcel taxes monies are tracked in a separate parcel tax fund, and Measure A and B funds are separately tracked within that fund.
- The parcel tax funds have been used solely for the purposes described in both Measure A and Measure B parcel tax ballot language (see ballot language of both parcel taxes, below). Tax revenues in the 2012-2013 school year were used for certificated teacher salaries and statemandated benefits except for \$458.00 in required County administrative fees. Certificated teachers are those who hold a state-issued teaching certificate. OUSD expects to use 2013-2014 parcel tax revenues again, in a consistent manner for certificated teacher salaries and statemandated benefits.

- For the fiscal year 2012-2013, OUSD's General Fund revenues totaled \$25,128,267. Parcel tax funding for that year was \$3,679,047, or 14.6% of the total budget. Parcel tax funds generally are paying 27% of the following budget categories: classroom teachers and their statemandated benefits, special education teachers and their state-mandated benefits, and literacy teachers and their state-mandated benefits.
- OUSD's auditor, Cichella and Tokunaga LLP, reviews revenues and expenditures from the parcel
 tax fund during its annual audit, and provided a schedule of such expenditures and a note to the
 financial statements, concluding that the parcel tax funds were used for the purposes stated in
 the parcel tax measures.
- The Committee therefore finds that OUSD has spent the parcel tax proceeds, from both Measure A and Measure B taxes, as required by law. Additionally, the Committee recognizes the significant and positive contribution the parcel tax proceeds have had in maintaining small class sizes for grades K through 8. The Committee strongly recommends that the OUSD Board of Trustees continue to work with the Educational Foundation of Orinda and all Parents' Clubs to highlight the impact of all supplemental community funding on the continued high quality of Orinda schools. The Committee members are prepared to assist in this communication effort, as needed.

The Committee recommends that OUSD take the following actions:

- Publicize the purposes for which the parcel tax revenues are being used. As noted above, the
 parcel taxes are paying for 27% of certificated teacher salaries and state-mandated benefits.
 This is obviously vital to maintaining OUSD's excellent schools and to providing the quality
 education to Orinda students that the community enjoys and expects.
- This publicity should be published to the entire Orinda community, including all taxpayers and
 parents. It should carry the message that OUSD's parcel tax dollars are being spent in an
 efficient, focused manner that is vital to Orinda's students, schools, and community at large.
- OUSD should make a strong effort to provide this information not only through its own newsletter and school newsletters, but also through community resources such as <u>The Orinda</u> <u>News</u>, <u>Lamorinda Weekly</u>, <u>Contra Costa Times</u>, and any other appropriate sources.
- Adopt staggered member terms for the PTICOC Committee to promote continuity.

This report is provided to the OUSD Board of Trustees by the undersigned Committee members, December 19, 2013.

Tim Arndt

Linda Landau, chair

Michael Robinson

Dean C. Burnick

Shauna Simmonds

Language of Measure A parcel tax, passed March 4, 2003:

"To provide secure local funding for Orinda's K-8 schools, including to maintain small class sizes and neighborhood schools; to protect classroom programs, strong core academics, libraries, computer instruction, and literacy support; and to hire and retain qualified teachers; shall Orinda Union School District be authorized to replace its existing instructional parcel tax with a levy of three hundred eighty-five dollars per year per taxable parcel, with an annual independent audit and an exemption for eligible low-income seniors?"

This measure passed with 75% of the vote.

Language of Measure B parcel tax, passed March 3, 2009:

"To provide secure local funding for all Orinda K-8 students; reduce the impact of state budget cuts; maintain small class sizes and neighborhood schools; attract and retain skilled, qualified teachers with competitive compensation and training; and protect classroom programs and strong core academics, shall the Orinda Union School District be authorized to levy a parcel tax of \$124 per year per parcel, with citizen oversight, no funds used for administrators' salaries, and every dollar staying in Orinda Union School District schools?"

This measure passed with 71% of the vote.